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# The IAEA activities and international projects on the safety of radioactive waste disposal

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Towards Convergence of Technical Nuclear Safety Practices in Europe

# **Overview**

- The IAEA Safety standards
  - Basic elements
  - The IAEA safety standards related to disposal of RW

- The application of safety standards
  - International harmonization projects
  - Peer review services

conclusion

# The IAEA safety standards

# **Statutory Obligations (1957)**

# Article III, *Functions* Paragraph A.6.

"To establish or adopt, in consultation and, where appropriate, in collaboration with the competent organs of the United Nations and with the specialized agencies concerned, standards of safety for protection of health and minimization of danger to life and property (including such standards for labour conditions), and to provide for the application of these standards to its own operation as well as to the operations making use of materials, services, equipment, facilities, and information made available by the Agency ...; "



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# **Safety Standards Categories**



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### Long term structure of safety standards



# **Status of Safety Standards**

- IAEA Safety standards are
  - Binding for IAEA's own activities
  - Not binding on the Member States (but may be adopted by them) EXCEPT in relation to operations assisted by the IAEA:
    - Integrated Regulatory Review Service
    - Technical Cooperation Fund work
    - States wishing to enter into project agreements with the IAEA

# **Safety Standards for Disposal**



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# **Disposal – Safety Requirements**

#### IAEA Safety Standards

for protecting people and the environment

Disposal of Radioactive Waste

Specific Safety Requirements No. SSR-5



Applicable to disposal of all types of waste in designed disposal facilities

Covers

- Operational phase
- Post-closure phase

A total of 26 requirements



# **SSR-5:** Disposal of Radioactive Waste

# **1. INTRODUCTION**

- 2. PROTECTION OF PEOPLE AND THE ENVIRONMENT
- 3. SAFETY REQUIREMENTS FOR PLANNING FOR THE DISPOSAL OF RW
- 4. REQUIREMENTS FOR THE DEVELOPMENT, OPERATION AND CLOSURE OF A DISPOSAL FACILITY
- **5. ASSURANCE OF SAFETY**

6. EXISTING DISPOSAL FACILITIES

#### IAEA Safety Standards

for protecting people and the environment

Disposal of Radioactive Waste

Specific Safety Requirements No. SSR-5



# The Safety Requirements on Disposal of RW

- 1. Government responsibility
- 2. Regulator's responsibility
- 3. Operator's responsibility
- 4. Safety in development and operation
- 5. Passive means for safety
- 6. Understanding and confidence in safety
- Multiple safety functions
- 8. Containment
- 9. Isolation
- 10. Surveillance and control
- 11. Stepwise development
- 12. Using the safety case
- 13. Scope of the safety case
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- 14. Documenting the safety case
- 15. Site characterization
- 16. Design
- 17. Construction
- 18. Operation
- 19. Closure
- 20. Waste acceptance
- 21. Monitoring
- 22. Post-closure & institutional control
- 23. Accountancy and control
- 24. Nuclear security measures
- 25. Management systems
- 26. Existing disposal facilities

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**Jevelopment** 

# **Specific Safety Guides on Disposal of RW**



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IAEA Safety Standards

for protecting people and the environment

The Safety Case and Safety Assessment for the Disposal of Radioactive Waste

Specific Safety Guide No. SSG-23

AEA



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# SSG-14: Geological Disposal Facilities for Radioactive Waste

- 1. INTRODUCTION
- 2. OVERVIEW OF GEOLOGICAL DISPOSAL AND ITS IMPLEMENTATION
- 3. LEGAL AND ORGANIZATIONAL INFRASTRUCTURE
- 4. SAFETY APPROACH
- 5. THE SC AND SA
- 6. ELEMENTS IN A STEPWISE APPROACH TO THE DEVELOPMENT OF A GEOLOGICAL DISPOSAL FACILITY
- Step by step development and evaluation
- Site characterization
- Design

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- Waste acceptance
- Construction / Operation / Closure
- Monitoring programmes
- Surveillance and control of passive safety
- The period after closure and institutional controls etc.

Geological Disposal Facilities for Radioactive Waste

IAEA Safety Standards

for protecting people and the environment

No. SSG-14

Specific Safety Guide

# SSG-23 - SC and SA for disposal of RW

- **1. INTRODUCTION**
- 2. DEMONSTRATING THE SAFETY OF RW DISPOSAL
- **3. SAFETY PRINCIPLES AND SAFETY REQUIREMENTS**
- 4. THE SAFETY CASE FOR DISPOSAL OF RW
- 5. RADIOLOGICAL IMPACT ASSESSMENT FOR THE PERIOD AFTER CLOSURE
- **6. SPECIFIC ISSUES** 
  - Evolution of the safety case
  - Graded approach
  - Defence in depth
  - Robustness
  - Time frame for the assessment
  - Human intrusion
  - Institutional control
  - Retrievability of waste
  - Appraisal of options



7. DOCUMENTATION AND USE OF THE SAFETY CASE 8. REGULATORY REVIEW PROCESS

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# **Current activities on disposal of RW**



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# **PRISM Project:**

<u>PR</u>actical <u>Illustration and Use of the Safety Case Concept in</u> the <u>Management of Near-Surface Disposal</u>

• Objective:

# To share experience and communicate good practice, in particular concerning:

- The components and expectations of the safety case and their evolution over the lifecycle of a near-surface radioactive waste disposal facility
- Decision making at different stages in the facility lifecycle, using the safety case

# • Task Groups:

- Understanding the safety case
- Disposal facility design
- Managing waste acceptance
- Managing uncertainty
- Finished in 2012





# **GEOSAF** project

#### Deliverables

**Final report** 

Operational safety position paper

Companion report on operational safety

**Final Report** 

http://wwwns.iaea.org/projects/geosaf/

GEOSAF I 2008-2011 → Follow-up activity GEOSAF II 2012-2014/2015



Nuclear Applications

Nuclear Energy

#### GEOSAF - International Project on Demonstrating the Safety of Geological Disposal

The International Intercomparison and Harmonisation Project On Demonstrating the Safety of Geological Disposal

**Background** - The international intercomparison and harmonization project GEOSAF project has been established in 2008 to work towards harmonization in approaches to demonstrating the safety of geological disposal with a special emphasis on the expectations from the regulatory authorities engaged in the licensing process with respect to the development of the safety case.

International intercomparison and harmonization projects are one of the mechanisms developed by the IAEA for examining the application and use of it's safety standards, with a view to ensuring their effectiveness and working towards harmonization of approaches to the safety of radioactive waste management.

#### Overview

GEOSAF provides a forum to exchange ideas and experience in developing and reviewing the safety case for geological disposal facilities. It also aims at providing a platform for knowledge transfer. With more countries contemplating embarking on nuclear power, and existing producers seeking to define national policies and strategies aimed at covering all elements of the fuel cycle, such a platform is considered not only appropriate, but relevant. There is also a need to maintain existing knowledge bases.

The project focuses on the safety case for deological disposal facilities, a



Technical Cooperation

Safeguards

Related projects		
SADWRMS		
PRISM		

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Working methodology

Inaugural meeting, March, 2012



**GEOSAF II : Objective** 

Integration of post-closure safety and operational safety into the Safety Case



# **GEOSAF II** : main topics

Operational safety Safety in operation – protection of workers Impact of operations on long term safety Long term safety

#### **Operational Safety:**

Information gathering and key findings on national GD programmes

#### Contradicting

operational safety and post-closure safety **requirements** 

Classification of SSCs and its implication on operational safety and post-closure safety

Definition of the **'Initial State**' of the facility, where Operational phase ends and Postclosure phase starts.

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# HIDRA Project: Human Intrusion in the context of Disposal of RadioActive waste

# **Objective:**

- 1) Share experience and practical considerations
- 2) Provide guidance document that includes; Role of Human Intrusion in context of the Safety Case Methodology or Process Examples etc.
- 3) Provide suggestions for communication strategies on; Rationale for assessments of FHAs Interpretation of the results of those assessment for the public

Project

2-year project:

Annual plenary meeting & Task group activities

3 task groups:

Technical / Societal / Design aspects

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# HIDRA project (3) - Integration



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# HIDRA project (4) – Topics of WGs

#### > WG1: TECHNICAL ASPECTS

• Provide a document that addresses the technical criteria related to potential scenarios of future human intrusion such as;

Drilling (Water resource / Mineral Exploration)

Excavation (Residential / Roadway)

Deep Geologic Disposal (Drilling / Mining / Solution Mining)

#### > WG2: SOCIETAL ASPECTS

- Share, exchange information and communicate good practices on:
  - How societal aspects drive the generation of FHA scenarios
  - How the use of FHA scenarios helps to build confidence in the overall safety of the radioactive disposal facility
  - How to preserve knowledge throughout the life cycle
  - How to involve and communicate with stakeholders

# HIDRA project (5) – Topics of WGs

# WG3: DESIGN ASPECTS

- Linking Technical and Societal Conditions with Design & Siting to consider the synthesis of site and societal considerations with the actual repository design & siting to develop the full scenarios to be considered as plausible."
  - Timing effectiveness of barriers as a function of time
  - Links between natural processes and intrusion
  - Countermeasures what types of barriers are effective against drilling or excavation

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How does design minimize impact / contact with any specific waste package (spatial issue)

http://www-ns.iaea.org/projects/hidra/default.asp?s=8&l=124

# **Peer Review Services**

Several review services are proposed by the IAEA:

- IRRS (Integrated Regulatory Review Service)

- OSART (Operational Safety Review Team)

- WATRP
- The IAEA has for decades also organized peer reviews for facilities and activities related spent fuel and radioactive waste management
  - Yucca Mountain Site Characterisation Project (USA)
  - Near Surface Disposal (Australia)
  - IAEA-EC-Ukraine (WWER review, Ukraine)
  - Site Characterisation (South Korea) and selection (Lithuania)
  - Disposal (Russian Federation), etc.



### **Peer Review Services**

- Need to harmonize delivery of these services was recognized, and in turn improve their quality and efficiency.
- Propose one house approach, instrument for the Member States
- In 2014, the Agency will introduce a new peer review service for spent nuclear fuel and radioactive waste management, decommissioning and remediation.

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# Conclusions

- Important role of the IAEA in assisting MS to meet challenges related to the safe disposal of RW
- Many IAEA Member States have made progress towards disposal but further efforts are needed – particularly for geological disposal.
- Complementary approach of safety standards and provision for their application aims at providing such an assistance
- Additional tools and instruments are also used such as Technical cooperation assistance, the "Joint Convention", Networks (URF, DISPONET, ANSN), Nuclear Safety Action Plan.

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# Thank you!



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